

## WHO Global Strategy in Eradication of Cervical Cancer

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### ABSTRACT

WHO has created a global strategy to accelerate the elimination of cervical cancer as a public health problem and a world burden. Cervical cancer is a disease that can be prevented and cured, as long as it is detected early and treated effectively. Cervical cancer is also a disease that reflects global injustice. The burden is greatest in low- and middle-income countries, where access to public health services is limited and screening and treatment for the disease has not been widely applied. In 2018, nearly 90% of all deaths worldwide occurred in low and middle income countries. Furthermore, the proportion of women with cervical cancer who die from the disease is more than 60% in these countries, more than double the number in many high-income countries, which is only 30%.

### 1. Introduction

WHO has created a global strategy to accelerate the elimination of cervical cancer as a public health problem and a world burden. Cervical cancer is a disease that can be prevented and cured, as long as it is detected early and treated effectively. Cervical cancer is also a disease that reflects global injustice. The burden is greatest in low- and middle-income countries, where access to public health services is limited and screening and treatment for the disease has not been widely applied. In 2018, nearly 90% of all deaths worldwide occurred in low and middle income countries. Furthermore, the proportion of women with cervical cancer who die from the disease is more than

60% in these countries, more than double the number in many high-income countries, which is only 30%.<sup>1-10</sup>

The human papillomavirus (HPV) is the leading cause of cervical cancer, and the HPV vaccine is a safe and effective way to protect women from HPV infection. But by 2020, less than a quarter of low-income countries have included the HPV vaccine in their national immunization schedules, while more than 85% of high-income countries have. Similar differences have been seen in the establishment of cervical cancer screening programs. "Most of these women are not diagnosed early enough, and do not have access to life-saving care," said Dr Tedros Adhanom Ghebreyesus, WHO Director General, when he issued the Call for

Action in 2018. "These women raise children, care for their families and contribute to the social and economic fabric of their communities. If we don't act, cervical cancer deaths will increase by almost 50% by 2040. "With WHO's adoption of an elimination strategy, Dr Princess Nothemba Simelela, WHO Assistant Director-General for Strategic Priorities Programs, said the resolution provides an opportunity for leaders and supporters "to end injustice and restore the dignity of women."

To eliminate cervical cancer, all countries must achieve and maintain an incidence rate of under four per 100.000 women. Achieving this goal requires strategic action, and WHO outlines the actions needed in its global strategy, WHO's vision is for a world where cervical cancer is eliminated as a public health problem and safeguards the agenda by 2030.<sup>11-20</sup>

### **Cervical cancer elimination strategy**

The WHO elimination strategy rests on three main pillars:

1. Primary prevention through vaccination
2. Screening and treatment of precancerous lesions
3. Treatment and palliative care for invasive cervical cancer

The three pillars must be implemented collectively and on a large scale to achieve the goal of elimination. HPV vaccination offers long-term protection against cervical cancer. Screening and treatment of precancerous lesions can prevent precancerous progression to cancer. For those identified with invasive cancer, timely care and treatment saves lives, while palliative care can greatly reduce pain and suffering.

Based on the three main pillars of the global strategy, WHO recommends a set of targets or milestones that every country must meet by 2030 to be on the path of eradicating cervical cancer within a century:

- a. 90% of girls are fully vaccinated with the HPV vaccine by age 15;
- b. 70% of women screened using high performance tests at age 35, and again at age 45, (IVA screening coverage in Indonesia is only 7.3% as seen in figure

2.2) 27; and

- c. 90% of women identified with cervical disease receive treatment (90% of women with pre-treated cancer and 90% of women with managed invasive cancer).

Projections show that achieving the 90-70-90 target by 2030 could reduce the average cervical cancer incidence rate by 10% by 2030, and by 2120, 70 million cases could be prevented. In addition, an estimated 62 million cervical cancer deaths could be prevented by 2120. Meanwhile, implementing such strategies would save lives today. Strong monitoring systems, including population-based cancer registries, are essential for tracking progress and for making corrections to ongoing programs. Cervical cancer elimination will also provide positive economic and social outcomes. By 2030, approximately 250.000 women will remain members of the productive workforce, adding an estimated US \$ 28 billion to the world economy: US \$ 700 million as a direct result of increased labor force participation and an estimated US \$ 27 billion as indirect health benefits the good one. Cervical cancer elimination strategies in countries with limited resources are different from developed countries that have high resources. In high-resource countries, current screening strategies include cytology (microscopic evaluation), human papillomavirus (HPV) (DNA or RNA genotyping) or a combination of cytology and HPV DNA (co-testing). HPV testing is increasingly accepted because of its good negative predictive value (NPV). Co-testing provides slightly greater assurance in assessing cancer progression than simply carrying out an HPV test but incurs a greater cost; co-testing is primarily used in the United States. The triage option for determining whether or not a colposcopy (cervical examination) is required is debatable, and includes whether or not to perform an HPV type and cytology examination. Colposcopy biopsy remains the standard diagnostic to guide treatment, which often relies on the operative excision of precancerous lesions to provide a decision based on histopathologic results. In contrast, in low-resource countries, cytology, colposcopy, and

histopathology services are limited. This is due to limited trained service resources, laboratory provision, limited laboratory infrastructure, limited testing due to socio-cultural problems and program continuity.<sup>7</sup> Visual examination with acetic acid (IVA) is followed by ablative action (screen and treat program for women with screening positive is an inaccurate strategy. Low-cost HPV testing, if fully developed, will provide more accurate screening if resources are available; however, affordable and effective triage options and diagnostic tests, and treatment modalities, in developing countries are still unstable. The greatest opportunity to expand and improve cervical screening may be in middle-income countries that do not have an effective national program. computer-assisted and oncoprotein detection E6 and E7.<sup>28</sup>

The strategies for countries with limited resources include:<sup>28</sup>

#### 1. Vaccinations

One-dose vaccine validation is ongoing to reduce transmission of high-risk strains of the human papillomavirus (HPV). If proven effective, even for 5–10 years, a single dose program can provide protection and break the chain of transmission and reduce the endemicity of HPV infection. Vaccination at the peak age of sexual transmission can reduce cervical cancer incidence faster than restriction in young girls. This approach would be better if the one-dose program proved to be effective.

#### 2. Early detection / screening

Visual inspection with acetic acid (IVA) is widely applied and involves visualization of the cervical surface without, or only with, low magnification. Randomized clinical trials (RCTs) show that IVA screening can reduce cervical cancer mortality by 30%, but systematic reviews have shown IVA testing has

limited sensitivity and specificity as shown in table 2.1.<sup>29</sup> Silkenan et al. Stated problems with IVA accuracy, in other studies. It is said that the IVA sensitivity rate ranges from 49-98% and the specificity number 75-91% which has the potential to cause overdiagnosis and overtreatment in the future.<sup>11</sup>

HPV examination has better performance than IVA and cytology examination. Low-cost HPV testing continues to be improved and may be implemented. Testing techniques have also been improved so that patients can carry out the examination independently.<sup>11</sup> The sensitivity of the HPV test is higher than that of IVA, but in some low-resource countries it shows a high prevalence of HPV where more than 30% of women may test positive if a high-risk strain of HPV is tested.

#### 3. Management

The simplest approach is to immediately treat all HPV positive women aged > 30 years (past the peak childbearing age) with an ablative procedure, even though this is considered excessive (screen and treat program). Limit to those who have the highest risk types of HPV and some form of low-cost triage may be required for HPV screening. Widespread management of ablative therapy may slightly increase sexual transmission of infections (including HIV) if recommendations for sexual abstinence after treatment are not followed. A relatively inexpensive lateral flow assay (analogous to the pregnancy test) has been developed to detect oncoprotein HPV E6 of the most important carcinogenic HPV types (HPV16, HPV18 and HPV45). A test designed to detect seven or eight types of high-risk HPV is being tested. Simple and portable ablative methods are now available, including 'cryopen' and 'cold coagulation', which rely on electricity using battery power. This method may be more feasible than gas-based cryotherapy.

Country	Nationwide screening	Beginning of the national screening program	Primary screening method	Targeted age	Interval	Uptake rates	Confirmatory test
China	Available	2009	Cytology, HPV test	18 - 65	3 years	16.9% - 29.1%	Colposcopy
India	Partially available	2007	VIA	30 - 59	2 years	5 %	See and treat
Indonesia	Available	2014	VIA, Cytology	30 - 50	3 - 5 years	7.3 %	See and treat
Japan	Available	1962	Cytology	> 20	2 years	30 %	Colposcopy
Korea	Available	1999	Cytology	> 20	2 years	53.5 %	Colposcopy
Thailand	Available	2005	Cytology	35 - 65	2 years	46.3 - 59.7 %	Colposcopy

HPV, human papillomavirus; VIA, visual inspection of the cervix with acetic acid

Figure 1. National cervical cancer screening program in Asian countries, 2020<sup>27</sup>

	High-resource settings			Low-resource settings	
	Cytology	HPV testing	Co-testing	HPV testing	VIA
Sensitivity for precancer	Low	Higher	Highest	Higher	Lowest
Repeat interval for negative screen	Short (low NPV)	Longer (greater NPV)	Longer (greatest NPV)	Longer (greater NPV)	Shortest (lowest NPV)
Triage test required	For equivocal cytology results	For all positive results	For HPV-positive, cytology-negative results	Computer-assisted visualization, and E6 and/or E7 oncoprotein detection	
Diagnosis	Colposcopic biopsy				
Treatment	Excision			Ablative treatment (screen and treat, or triage and treat). Reserve excision for cases not treatable by ablation?	

Figure 2. High- and low-resource country screening strategies<sup>28</sup>

Test result	Number of results per 1000 women tested* (95% CI)		Number of participants (studies)	Quality of the evidence (GRADE)
	HPV test	VIA		
True positives (TP)	19 (17 to 20)	14 (11 to 16)	8921 (5 studies)	High †
TP absolute difference	5 more			
False negatives (FN)	1 (0 to 3)	6 (4 to 9)		
FN absolute difference	5 fewer			Moderate due to inconsistency and imprecision †
True negatives (TN)	823 (706 to 892)	853 (774 to 902)		
TN absolute difference	30 fewer			
False positives (FP)	157 (88 to 274)	127 (78 to 206)		
FP absolute difference	30 more			

\* In asymptomatic women with 2% prevalence of CIN 2–3.  
† Estimates of HPV test and VIA sensitivity and specificity were variable despite similar cutoff values; and could not be explained by quality of studies. For TP and FN this was a borderline judgment. We downgraded TN and FP and considered this in the context of other factors, in particular, imprecision.  
‡ Wide CI for TN and FP that may lead to different decisions depending on which of the confidence limits is assumed.

Figure 3. Comparison of the accuracy of the IVA screening examination with HPV DNA<sup>29</sup>

Decision-making flowchart for programme managers

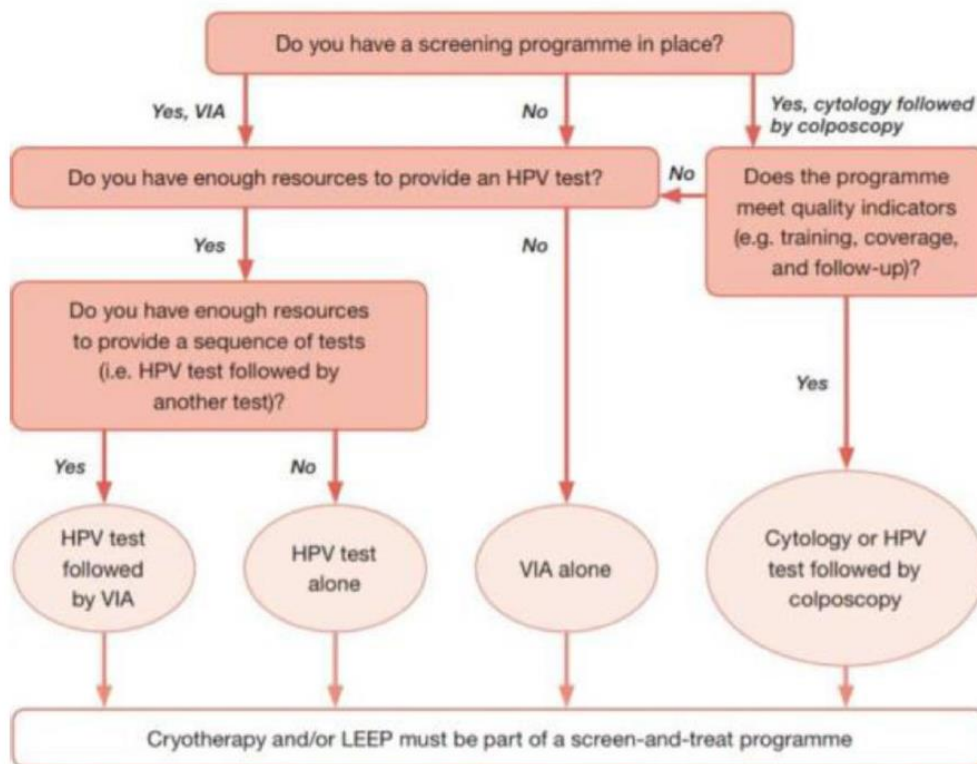


Figure 4. Algorithm for a screen and treat program in low resource countries<sup>7</sup>

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